

Message Text

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ACTION EUR-12

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FM AMEMBASSY STOCKHOLM

TO SECSTATE WASHDC 8505

INFO AMEMBASSY BELGRADE

AMEMBASSY BERN

AMEMBASSY COPENHAGEN

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY REYKJAVIK

AMEMBASSY VIENNA

AMEMBASSY WARSAW

USMISSION GENEVA

USMISSION USNATO

AMEMBASSY VALLETTA

AMEMBASSY BUDAPEST

C O N F I D E N T I A L STOCKHOLM 4698

E.O. 11652: GDS

TAGS: CSCE, PFOR, XJ, SW

SUBJECT: CSCE: NORDIC FOREIGN MINISTERS DISCUSSION

REF: STATE 212904 (NOTAL)

1. CSCE LANGUAGE IN NORDIC FOREIGN MINISTERS' COMMUNIQUE WAS DISCUSSED BY POLCOUNS AUGUST 27 WITH KERSTIN ASP, MFA OFFICIAL RESPONSIBLE FOR CSCE AFFAIRS, AS INSTRUCTED IN REFTEL.

2. AS PART OF THE BACKGROUND, ASP SAID A SUBJECT OF CONFIDENTIAL

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CONSIDERABLE DISCUSSION, NOT ONLY AT COPENHAGEN

BUT AS WELL AS EARLY AUGUST MEETING OF NORDIC EXPERTS AT REYKJAVIK, CONCERNED THE APPARENT TENDENCY OF SOME EASTERN EUROPEAN STATES TOWARDS A BILATERALIZATION OF CSCE IMPLEMENTATION. SHE REFERRED SPECIFICALLY TO HUNGARIAN CONTACTS LAST JUNE WITH THE DANES AND FINNS, BOTH SUGGESTING: (1) THE POSSIBLE ESTABLISHMENT OF A BILATERAL CSCE COMMISSION WHICH, PRESUMABLY, WOULD AGREE ON A LIST OF CSCE PROVISIONS WHOSE IMPLEMENTATION WAS OF PARTICULAR CONCERN TO BOTH SIDES; AND (2) THE CONCLUSION OF A BILATERAL DECLARATION OF PRINCIPLES ON CSCE. ASP UNDERSTANDS AUSTRIANS HAVE NOW ALSO BEEN CONTACTED BY HUNGARIANS AND THAT SWEDES SHOULD EXPECT SIMILAR INITIATIVE FROM BUDAPEST.

3. ASP SAID HUNGARIAN PROPOSALS HAD BEEN REJECTED BY DANES AND FINNS AS THEY WOULD BE BY AUSTRIANS AND SWEDES. ALL SUCH TENDENCIES TO "BILATERALIZE" IMPLEMENTATION, SHE SAID, WERE UNACCEPTABLE TO THE NORDICS AND, SHE BELIEVED, THE EUROPEAN NEUTRALS. SHE SAID THE FINAL ACT IS A MULTILATERAL DOCUMENT WHOSE PROVISIONS, IN THE MAIN, SHOULD BE IMPLEMENTED MULTILATERALLY.

4. ANOTHER TENDENCY OF THE EE'S -- TO DEMONSTRATE IMPLEMENTATION OF FINAL ACT PROVISIONS "BY THE NUMBERS," E.G., THE NUMBERS OF FOREIGN FILMS, BOOKS, DOCUMENTS, ETC., WHICH HAVE BEEN APPROVED FOR CIRCULATION IN A GIVEN COUNTRY - ALSO LEAVES THE NORDICS UNIMPRESSED, ASP SAID. SUCH EXACTING FOCUS ON SOME ASPECTS OF BASKET III PROVISIONS COUPLED WITH REFUSAL TO BUDGE ON OTHER EQUALLY IMPORTANT ASPECTS, SUCH AS FAMILY REUNIFICATION, AMOUNTS TO "SELECTIVE IMPLEMENTATION" WHICH ALL THE NORDICS, SHE SAID, FOUND UNACCEPTABLE. THE LANGUAGE IN THE NORDIC FOREIGN MINISTERS COMMUNIQUE THAT "ALL PARTICIPATING STATES OBSERVE THE PROVISIONS OF THE FINAL ACT TO THE LETTER" AND THAT "MUCH NEEDS TO BE DONE BEFORE ALL PROVISIONS OF THE FINAL ACT CAN BE SAID TO BE IMPLEMENTED" DEVELOPED IN LARGE PART OVER THE NORDICS' RECENT EXPERIENCES WITH AND OBSERVATIONS OF SUCH EASTERN EUROPEAN 'TENDENCIES.'

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5. ASP SAID THE COMMUNIQUE'S PARAGRAPH ON FOLLOW-UP WAS STANDARD. IN THIS REGARD, SHE ADDED, SWEDEN ALONG WITH FINLAND, AUSTRIA AND SWITZERLAND WILL CONVENE PROBABLY IN NOVEMBER IN VIENNA TO AGAIN REVIEW CSCE FOLLOW-UP, A CONTINUATION OF THE INFORMAL HELSINKI MEETING IN APRIL OF THE FOUR NEUTRALS WHICH FOCUSED MAINLY ON CBM IMPLEMENTATION.

6. ASP SAID THE YUGOSLAVS HAVE PUT OUT INVITATIONS
TO ABOVE FOUR NEUTRALS PLUS CYPRUS AND MALTA TO MEET,
PERHAPS IN DECEMBER OR JANUARY IN BELGRADE, TO REVIEW
THE STATUS OF FOLLOW-UP AND PREPARATION FOR THE JUNE
BELGRADE MEETING. LICHTENSTEIN HAS ASKED, AND
WILL BE INVITED, TO THIS MEETING. SWEDEN WILL ATTEND,
ACCORDING TO ASP.
SMITH

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